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3 October 1952

MEMORANDUM FOR: SPECIAL ASSISTANT FOR PLANS AND PROGRAMS

SUBJECT: Comment on Reference Paper and Attachments

REFERENCE: Your memorandum of 30 September 1952, subject, Review of National Policies and Their Adequacy to Support the Clandestine Effort, TS #82885

1. I am not in a position to comment in detail on the reference paper. From my superficial perspective it appears to be an excellent start on a vitally needed exercise.
2. One broader aspect, however, strikes me as worthy of comment. In my consideration in the matter of planning systems and program management on 10/2 operations, it is apparent that the mechanics of CIA program administration would be greatly aided by a sharper and revised framing of our primary strategic objectives. The need is for a list of objectives which break down into characteristically different patterns of implementing tactical action. My own preliminary analysis of the tactical patterns of 10/2 operational activities indicates the following statement of cold war objectives as the best foundation to meet this management need:
  - a. To force the retraction and reduction of Soviet pressure outside the orbit of its present political-military control.
  - b. To impair Soviet capability to wage hot war.
  - c. To prepare the U. S. machinery for immediate and effective undertaking of covert operations in the event of hot war.
  - d. To recapture the satellite periphery from Soviet political control.
  - e. To confine Soviet Russia to its own boundaries and render it internationally harmless.

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f. To assure continuing anti-Soviet orientation of territory from which the Soviets withdraw or are expelled.

3. These objectives so stated do not differ in substance from what is already said in other forms in top level policy papers. However, top policy confirmation of these objectives in these terms would greatly aid the implementing organization to pose subordinate issues for adoption or rejection, to set up programs for execution of approved action, and to assign responsibility for such execution.

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